Hollis Budget Committee Budget Guidance Overview

April 2024



Budget Process

- Town of Hollis is a Municipal Budget Law district under RSA 32
- Budget Committee responsible for creating & presenting the Town and Hollis School District Operating Budgets
- Budget Committee also reviews and makes recommendations to voters on other articles that appropriate money.
- Hollis has three Separate Budgets Town, Hollis Schools & COOP Schools
 - We advise the Town and Hollis Schools
 - COOP Budget Committee advises the COOP
- We provide guidance to Select Board and School Board and ask them to create a budget that fits within our guidance.
- Budget Committee votes on warrant articles after the Public Hearing, considering public inputs, economic environment, historic perspective, relevant comparable data, and effect on tax rate.

Budget Guidance Approach

- Consider data (e.g. town, school, economic, public input), public needs (e.g. educational programming, town infrastructure) versus available resources (e.g. tax rate, fund balance) and perceived economic stress (e.g. unemployment rate, capital markets).
- Budget assumptions and biases are reviewed and updated annually.
- Approve guidance multipliers (positive, negative, or flat) that in turn yields a recommended dollar change to the operating budgets.
- Guidance is discussed and voted upon in the fall at the start of the budget cycle. Guidance is typically set in November.
- Guidance is subject to change with new information or inputs. The Budget Committee will consider requests for relief from guidance in the case of large non-discretionary budget requirements.
- Budget proposals are reviewed in December and again in January.
 Supplemental reviews of collective bargaining agreements and warrant articles often occur in January.

Town Budget Assumptions & Biases: 2024

- Assumptions
 - Local economy remains strong
 - Inflation remains moderate to high
 - Tax base will increase 2.0% in coming year
 - Some leading indicators suggest population growth may create strain on services
 - Town must be responsive to potential changes in revenue from Federal and State sources
- Biases
 - Committed to provision of high-quality Town services
 - Support compensation, benefits and work environment structures that enable the Town to attract and retain high quality employees.
 - Maintain Town infrastructure, e.g. buildings and roads
 - Decrease locally-controlled unfunded liabilities that have long term budget impact (e.g. medical & retirement plans)
 - Manage the number of employees (adding staff increases the budget in many ways)
 - Manage Debt Service burden by avoiding additional debt until older debt is retired

School Budget Assumptions & Biases: 2024

• Assumptions

- Local economy remains strong
- Inflation remains moderate to high
- Tax base will increase 2.0% in coming year
- Some leading indicators suggest population growth may create strain on services
- Schools must be responsive to potential changes in revenue from Federal and State sources
- Biases
 - Committed to provision of high-quality education for Hollis children
 - Support compensation, benefits and work environment structures that enable Hollis Schools to attract and retain high quality employees.
 - Class sizes consistent with Hollis Educational Specifications
 - Staffing and Budgets should, over time, show linkage to student population
 - Decrease locally-controlled unfunded liabilities that have long term budget impact (e.g. medical & retirement plans)
 - Manage the number of employees (adding staff increases the budget in many ways)
 - Manage Debt Service burden by avoiding additional debt until older debt is retired

Guidance Calculation

- Not simply an increase or decrease to the prior-year's budget
- Begin with prior year's total appropriations (spending approved by voters at annual meetings)
 - Subtract separately voted items, e.g. union contracts, land purchases
 - Subtract non-operational items that vary annually, e.g. debt service
 - The result is the initial guidance base
- Budget Committee votes on a guidance multiplier, e.g. 0% or 2% increase
 - The multiplier is reduced to account for the portion of the budget that is salaries that are already increased by collective bargaining agreements. (CBAs). This eliminates a "double multiplier" effect.
 - Approximately 26% of the Town budget is CBA cost; HSD 58%
 - Apply the reduced multiplier to get dollar-specific guidance
- Add the guidance dollar amount to the prior year base
 - Add separately voted items, e.g. union contracts, lease payments
 - Add non-operational items that vary annually, e.g. debt service
 - Add extraordinary costs for items granted relief from guidance
 - The result is the upcoming year's guidance operating budget

Town Guidance Calculations FY24

Hollis

Subtra

4	24 / FY24	e CY24	Hollis Town Budget Guidance			Fown Budget Committee Multi-Year Guidance Baseline Calculation
309,112	11,309,112	e \$	Prior-Year Guidance Base			
0.00%	0.00%	t	BudCom Guidance Adjustment	FY2023	FY2022	Warrant Article Description
				13,275,057	12,093,911	Operating Budget
		A	Adjustments for Salary Costs separately increased by CBA	50,000	50,000	Compensated Absences Trust
303,734 AFSCME 365	2,303,734	s \$	Prior Year Police/Fire/Comm Salaries subject to CBAs	150,000	150,000	Municiple Bldg Maint. Trust
618,683 Local 1801		s Ś	Prior Year Town Hall/DPW Salaries subject to CBAs	50,000	50,000	Old Home Day Special Revenue
	2,922,417		Total	14,000	14,000	Revaluation Capital Reserve Fund
/22,127	2,522,427		1000	70,000	70,000	Contingency Fund
26%	269	_	CBA Salary Percentage of Adjusted Base	156,050	-	Union Contract - Police/Fire
20%	20%	e	CBA Salary Percentage of Adjusted Base	25,640	-	Union Contract - DPW/Town Hall
					380,000	DPW Dump Trucks (2) Purchase (2022)
0.00%	0.00%	t	Adjusted BudCom Guidance Adjustment		50,000	Woodmont West Barn Restoration (2022)
					50,000	Farley Building Renovation Study (2022)
		_	Calculate Guidance Operating Budget Increase	222,728		Add 4 Firefighters (2023)
-		\$	Guidance Increase / (Decrease)	10,000		Cemetery Expansion (2023)
		e	Add back amounts outside of guidance	14,023,475	12,907,911	Total Approved Appropriations
434,623	1,434,623	e \$	Debt Service			
297,142	297,142	t \$	Highway Block Grant			t amounts outside of guidance to arrive at Guidance Base
34,726			Bridge Block Grant			
24,750			Emergency Initiative Grant			
304,332 Yr 2 of 3			Union Contract - Police/Fire/Comm	FY2023	FY2022	
57,948 Yr 2 of 3			Union Contract - DPW/Town Hall	14,023,475	12,907,911	Total Approved Appropriations
102,465 Yr 7 of 8			Fire / Rescue Truck Lease/Purchase (2018)	(50,000)	(50,000)	Compensated Absences Trust
19,259 Yr 6 of 6			Multi-Purpose Dump Truck Lease Purchase (2019)	(150,000)	(150,000)	Municiple Bldg Maint. Trust
3,626 Yr 6 of 6				(50,000)	(50,000)	Old Home Day Special Revenue
	,		Pick-Up Truck Lease Purchase (2019)	(14,000)	(14,000)	Revaluation Capital Reserve Fund
105,354 Yr 6 of 8			Fire Truck Lease Purchase (2019)	(70,000)	(70,000)	Contingency Fund
40,281 Yr 4 of 5			Police Cruisers & Comm. Console Lease Purchase (2021)	(543,639)	(222,258)	DPW Block Grant
430,949 Add to base	430,949	5	Four Firefighters (2023)	(1,488,934)	(1,089,946)	Debt Service
				(102,465)	(102,465)	Fire / Rescue Truck Lease/Purchase (2018)
164,567	14,164,567)\$	Guidance Warrant Article Operating Budget (Without relief items)	(38,518)	(38,518)	Multi-Purpose Dump Truck Lease Purchase (2019)
				(7,252)	(7,252)	Pick-Up Truck Lease Purchase (2019)
		s	Add amounts for guidance relief items	(105,354)	(105,354)	Fire Truck Lease Purchase (2019)
		-	1	(43,920)	(43,920)	Police Cruiser Lease Purchase (2021)
			2	(40,281)	(40,281)	Communications Console Lease Purchase (2021)
		-	3	-	(380,000)	DPW Dump Trucks (2) Purchase (2022)
164, <mark>567</mark>	14,164,567	;) \$	Guidance Warrant Article Operating Budget (With relief items)	-	(50,000)	Woodmont West Barn Restoration (2022)
				-	(50,000)	Farley Building Renovation Study (2022)
572,221	13,672,221)\$	Prior Year Adopted Warrant Article Operating Budget PLUS WAs (Yr 1)	(10,000)		Cemetery Expansion (2023)
492,346	492,346	t\$	Year-over-Year Increase / (Decrease) to Adjusted Operating Budget			
3.60%	3 60%	•	Year-over-Year Increase / (Decrease) to Adjusted Operating Budget	11,309,112	10,443,917	Initial Guidance Base

HSD Guidance Calculations CY24/FY25

a	Hollis School District Budget Guidance	C	Y24 / FY25	
	Prior-Year Guidance Base	\$	11,508,831	
	BudCom Guidance Multiplier		0.00%	
FY2024	Adjustments for Salary Costs Already increased by CBA			
15,786,280	Prior FY Professional (HEA) Salaries subject to CBAs	\$	5,253,935	
23,970	Prior FY Support (HESSA) Salaries subject to CBAs	\$	1,452,918	
95,000	Total	\$	6,706,853	
25,000			500/	
677,360	CBA Salary Percentage of Supplemented Base		58%	
95,000	Advected DurdCore Children Markhaller		0.000/	
33,000	Adjusted BudCom Guidance Multiplier		0.00%	
89,225	Calculate Guidance Operating Budget Increase			
03,225	Guidance Increase / (Decrease)	\$	-	
16 304 035	Add back amounts outside of guidance			
16,791,835	Special Revenue	\$	190,000	Flat
-	Food Service	\$	220,000	Flat
Base	Prof. Staff Salary / Benefits	\$	275,629	Yr 3 of 3; Increase \$8K
FY2024	Support Staff Salary / Benefits	\$		Yr 3 of 3; Not sanbornized. Not in operating budget
16,791,835	Special Ed: Non-Admin	\$	2,525,410	
(23,970)	Special Ed - Services/Equip/Supplies	\$	273,101	Decrease \$91K
(95,000)	Special Ed: Transportation	\$	243,140	Increase \$107K
(25,000)	Special Ed: Out of District Tuition	\$	163,200	Increase \$163K
(677,360)	HCAP CIP Bond Payments	\$	397,054	Decrease \$14K
(95,000)	HSTEP Energy Conservation Lease Payments	\$	324,387	Flat
(190,000)	HSMART Energy & CIP Lease Payments	\$	344,839	Decrease \$5.7K
(220,000)				
(2,372,537)	Guidance Warrant Article Operating Budget (Without relief items)	\$	16,465,591	
(361,772)	Add amounts for guidance relief items			
(136,300)	Add amounts for guidance relier items			
[130,300]	2			
411 1011	3			
(411,181)	Guidance Warrant Article Operating Budget (With relief items)	\$	16,465,591	
(324,387)				
(350,497)	Prior Year Adopted Warrant Article Operating Budget PLUS CBAs & CIP	\$	15,875,505	
	Year-over-Year Increase / (Decrease) to Adjusted Operating Budget	\$	590,086	
11,508,831	Year-over-Year Increase / (Decrease) to Adjusted Operating Budget		3.72%	

Ilis School District Budget Committee Gu	idance Formula	a
		-
ting of budget totals by MS-22 account fu	nctions	
Warrant Article Description	FY2023	FY2024
Operating Budget	14,297,406	15,786,280
SAU Facility Maint, Fund	23,970	23,970
Bldg Maint. Expend. Trust	150,000	95,000
Special Ed. Expend. Trust	25,000	25,000
SAU Budget Assessment	625,021	677,360
Contingency Fund	95,000	95,000
Prof. Staff Salary / Benefits	191,599	
Support Staff Salary / Benefits	87,661	89,225
Bond: Capital Improvements	77,900	
Total Approved Appropriations	15,573,557	16,791,835
btract amounts outside of guidance to arr	ive at Guidance	e Base
	EV2023	EV2024
Total Approved Appropriations	FY2023 15,573,557	FY2024 16,791,835
Total Approved Appropriations SAU Facility Maint, Fund	15,573,557	16,791,835
SAU Facility Maint. Fund	15,573,557 (23,970)	16,791,835 (23,970)
SAU Facility Maint. Fund Bldg Maint. Expend. Trust	15,573,557 (23,970) (150,000)	16,791,835 (23,970) (95,000)
SAU Facility Maint. Fund Bldg Maint. Expend. Trust Special Ed. Expend. Trust	15,573,557 (23,970) (150,000) (25,000)	16,791,835 (23,970) (95,000) (25,000)
SAU Facility Maint, Fund Bidg Maint, Expend, Trust Special Ed, Expend, Trust SAU Budget Assessment	15,573,557 (23,970) (150,000) (25,000) (625,021)	16,791,835 (23,970) (95,000) (25,000) (677,360)
SAU Facility Maint, Fund Bldg Maint, Expend, Trust Special Ed, Expend, Trust SAU Budget Assessment Contingency Fund	15,573,557 (23,970) (150,000) (25,000) (625,021) (95,000)	16,791,835 (23,970) (95,000) (25,000) (677,360) (95,000)
SAU Facility Maint. Fund Bidg Maint. Expend. Trust Special Ed. Expend. Trust SAU Budget Assessment	15,573,557 (23,970) (150,000) (25,000) (625,021)	16,791,835 (23,970) (95,000) (25,000) (677,360)
SAU Facility Maint. Fund Bldg Maint. Expend. Trust Special Ed. Expend. Trust SAU Budget Assessment Contingency Fund Special Revenue	15,573,557 (23,970) (150,000) (25,000) (625,021) (95,000) (190,000) (220,000)	16,791,835 (23,970) (95,000) (25,000) (677,360) (95,000) (190,000) (220,000)
SAU Facility Maint, Fund Bldg Maint, Expend, Trust Special Ed, Expend, Trust SAU Budget Assessment Contingency Fund Special Revenue Food Service	15,573,557 (23,970) (150,000) (25,000) (625,021) (95,000) (190,000)	16,791,835 (23,970) (95,000) (25,000) (677,360) (95,000) (190,000)
SAU Facility Maint, Fund Bidg Maint, Expend, Trust Special Ed, Expend, Trust SAU Budget Assessment Contingency Fund Special Revenue Food Service Special Ed - non admin	15,573,557 (23,970) (150,000) (25,000) (625,021) (95,000) (190,000) (220,000) (1,983,247)	16,791,835 (23,970) (95,000) (25,000) (677,360) (95,000) (190,000) (220,000) (2,372,537)
SAU Facility Maint, Fund Bidg Maint, Expend, Trust Special Ed, Expend, Trust SAU Budget Assessment Contingency Fund Special Revenue Food Service Special Ed - non admin Special Ed - Services/Equip/Supplies	15,573,557 (23,970) (150,000) (25,000) (625,021) (95,000) (190,000) (220,000) (220,000) (1,983,247) (244,910)	16,791,835 (23,970) (95,000) (25,000) (677,360) (95,000) (190,000) (220,000) (2,372,537) (361,772)
SAU Facility Maint, Fund Bldg Maint, Expend, Trust Special Ed, Expend, Trust SAU Budget Assessment Contingency Fund Special Revenue Food Service Special Ed - non admin Special Ed - Services/Equip/Supplies Special Ed - Transportation Special Ed - Out of District Tuition	15,573,557 (23,970) (150,000) (25,000) (625,021) (95,000) (190,000) (220,000) (220,000) (1,983,247) (244,910)	16,791,835 (23,970) (95,000) (25,000) (677,360) (95,000) (190,000) (220,000) (2,372,537) (361,772)
SAU Facility Maint, Fund Bldg Maint, Expend, Trust Special Ed, Expend, Trust SAU Budget Assessment Contingency Fund Special Revenue Food Service Special Ed - non admin Special Ed - Services/Equip/Supplies Special Ed - Transportation	15,573,557 (23,970) (150,000) (25,000) (625,021) (95,000) (190,000) (220,000) (220,000) (220,000) (1,983,247) (244,910) (133,670) -	16,791,835 (23,970) (95,000) (25,000) (677,360) (95,000) (190,000) (220,000) (220,000) (220,000) (2,372,537) (361,772) (361,772) (136,300)
SAU Facility Maint. Fund Bidg Maint. Expend. Trust Special Ed. Expend. Trust SAU Budget Assessment Contingency Fund Special Revenue Food Service Special Ed - non admin Special Ed - Services/Equip/Supplies Special Ed - Transportation Special Ed - Out of District Tuition Bond: Capital Improvements (2022)	15,573,557 (23,970) (150,000) (25,000) (625,021) (95,000) (190,000) (220,000) (1,983,247) (244,910) (133,670)	16,791,835 (23,970) (95,000) (25,000) (677,360) (95,000) (190,000) (220,000) (2,372,537) (361,772) (361,772) (136,300) - (411,181)
SAU Facility Maint, Fund Bldg Maint, Expend, Trust Special Ed, Expend, Trust SAU Budget Assessment Contingency Fund Special Revenue Food Service Special Ed - non admin Special Ed - Services/Equip/Supplies Special Ed - Out of District Tuition Bond: Capital Improvements (2022) HSTEP Energy Conservation Lease	15,573,557 (23,970) (150,000) (25,000) (625,021) (95,000) (190,000) (190,000) (190,000) (190,000) (1983,247) (244,910) (133,670) (133,670) (77,900) (324,387)	16,791,835 (23,970) (95,000) (25,000) (677,360) (95,000) (190,000) (220,000) (2,372,537) (361,772) (361,772) (136,300) - (411,181) (324,387)